(Original Signature of Me	mber)
113TH CONGRESS H.R.	
To enhance the capabilities of metropolitan planning organizations, other purposes.	and for
IN THE HOUSE OF REPRESENTATIVES	5
Ms. Frankel of Florida introduced the following bill; which was referred the Committee on	erred to
A BILL To enhance the capabilities of metropolitan planni organizations, and for other purposes.	m ng
1 Be it enacted by the Senate and House of Rep	resenta-
2 tives of the United States of America in Congress ass	embled,
3 SECTION 1. SHORT TITLE.	
4 This Act may be cited as the "Metropolitan P	lanning
5 Enhancement Act".	
6 SEC. 2. CONSOLIDATED AND HIGH PERFORMING	METRO-
7 POLITAN PLANNING ORGANIZATIONS.	
8 (a) Consolidation of Metropolitan Pl	ANNING

9 Organizations.—

1	(1) Section 134 AMENDMENT.—Section
2	134(d)(6) of title 23, United States Code, is amend-
3	ed to read as follows:
4	"(6) Consolidation of metropolitan plan-
5	NING ORGANIZATIONS WITHIN URBANIZED AREAS.—
6	"(A) Limitation on New Metropolitan
7	PLANNING ORGANIZATION DESIGNATIONS.—A
8	metropolitan planning organization shall not be
9	newly designated—
10	"(i) within a metropolitan statistical
11	area if another metropolitan planning or-
12	ganization already exists within the bound-
13	aries of the metropolitan statistical area;
14	or
15	"(ii) outside of a metropolitan statis-
16	tical area.
17	"(B) Multiple existing metropolitan
18	PLANNING ORGANIZATIONS.—If multiple exist-
19	ing metropolitan planning organizations are
20	designated within a metropolitan statistical
21	area—
22	"(i) the metropolitan planning organi-
23	zations may—

1	"(I) retain their designation as
2	distinct metropolitan planning organi-
3	zations; or
4	"(II) be consolidated by agree-
5	ment between the metropolitan plan-
6	ning organizations;
7	"(ii) the Governor (or Governors) and
8	the existing metropolitan planning organi-
9	zations shall—
10	"(I) revisit a determination to re-
11	main unconsolidated every 10 years,
12	beginning two years after the next de-
13	cennial census; and
14	"(II) provide justification to the
15	Secretary of the continued necessity of
16	the designation of multiple metropoli-
17	tan planning organizations in the
18	area; and
19	"(iii) where multiple metropolitan
20	planning organizations exist within a single
21	metropolitan statistical area, they shall co-
22	operate with one another to—
23	"(I) develop a single transpor-
24	tation improvement plan and a single
25	long-range plan for use by all metro-

1	politan planning organizations within
2	the metropolitan statistical area when
3	developing their individual plans; and
4	"(II) establish a single set of per-
5	formance targets that address the per-
6	formance measures described in sec-
7	tion 150(c) for use in developing indi-
8	vidual performance targets in accord-
9	ance with section 134(h)(2).".
10	(2) Section 5303 Amendment.—Section
11	5303(d)(6) of title 49, United States Code, is
12	amended to read as follows:
13	"(6) Consolidation of metropolitan plan-
14	NING ORGANIZATIONS WITHIN URBANIZED AREAS.—
15	"(A) Limitation on New Metropolitan
16	PLANNING ORGANIZATION DESIGNATIONS.—A
17	metropolitan planning organization shall not be
18	newly designated—
19	"(i) within a metropolitan statistical
20	area if another metropolitan planning or-
21	ganization already exists within the bound-
22	aries of the metropolitan statistical area;
23	or
24	"(ii) outside of a metropolitan statis-
25	tical area.

1	"(B) Multiple existing metropolitan
2	PLANNING ORGANIZATIONS.—If multiple exist-
3	ing metropolitan planning organizations are
4	designated within a metropolitan statistical
5	area—
6	"(i) the metropolitan planning organi-
7	zations may—
8	"(I) retain their designation as
9	distinct metropolitan planning organi-
10	zations; or
11	"(II) be consolidated by agree-
12	ment between the metropolitan plan-
13	ning organizations;
14	"(ii) the Governor (or Governors) and
15	the existing metropolitan planning organi-
16	zations shall—
17	"(I) revisit a determination to re-
18	main unconsolidated every 10 years,
19	beginning two years after the next de-
20	cennial census; and
21	"(II) provide justification to the
22	Secretary of the continued necessity of
23	the designation of multiple metropoli-
24	tan planning organizations in the
25	area; and

1	"(iii) where multiple metropolitan
2	planning organizations exist within a single
3	metropolitan statistical area, they shall co-
4	operate with one another to—
5	"(I) develop a single transpor-
6	tation improvement plan and a single
7	long-range plan for use by all metro-
8	politan planning organizations within
9	the metropolitan statistical area when
10	developing their individual plans; and
11	"(II) establish a single set of per-
12	formance targets that address the per-
13	formance measures described in sec-
14	tion 150(c) of title 23, United States
15	Code, for use in developing individual
16	performance targets in accordance
17	with subsection $(h)(2)$ and sections
18	5326(e) and 5329(d) of this title.".
19	(3) Definitions.—
20	(A) Highway Definition.—Section
21	134(b) of title 23, United States Code, is
22	amended by—
23	(i) redesignating paragraphs (1)
24	through (7) as paragraphs (2) through (8);
25	and

1	(ii) inserting before paragraph (2), as
2	redesignated, the following:
3	"(1) Consolidated metropolitan planning
4	ORGANIZATION.—The term 'consolidated metropoli-
5	tan planning organization' means a sole metropoli-
6	tan planning organization that serves a metropolitan
7	statistical area.".
8	(B) Transit Definition.—Section
9	5303(b) of title 49, United States Code, is
10	amended by—
11	(i) redesignating paragraphs (1)
12	through (7) as paragraphs (2) through (8);
13	and
14	(ii) inserting before paragraph (2), as
15	redesignated, the following:
16	"(1) Consolidated metropolitan planning
17	ORGANIZATION.—The term 'consolidated metropoli-
18	tan planning organization' means a sole metropoli-
19	tan planning organization that serves a metropolitan
20	statistical area.".
21	(b) Designation of High-Performing Metro-
22	POLITAN PLANNING ORGANIZATIONS.—
23	(1) Section 134 Amendment.—Section 134 of
24	title 23, United States Code, as amended by this

1	Act, is further amended by adding at the end the
2	following:
3	"(r) High-performing Metropolitan Planning
4	Organizations.—
5	"(1) In general.—A metropolitan planning
6	organization that represents an urbanized area with
7	a population of over 200,000 individuals may re-
8	quest a high-performing metropolitan planning orga-
9	nization designation from the Secretary.
10	"(2) Criteria.—In making a high-performing
11	metropolitan planning organization designation, the
12	Secretary shall consider—
13	"(A) the extent to which the metropolitan
14	planning organization has an equitable and re-
15	gional approach to decisionmaking;
16	"(B) the extent to which the metropolitan
17	planning organization has incorporated its per-
18	formance targets established pursuant to sec-
19	tion 150 of this title and sections 5303(h)(2),
20	5326(e), and 5329(d) of title 49 into its plan-
21	ning process;
22	"(C) whether the metropolitan planning or-
23	ganization is a consolidated metropolitan plan-
24	ning organization:

1	"(D) if the metropolitan planning organi-
2	zation is not a consolidated metropolitan plan-
3	ning organization, the extent to which the met-
4	ropolitan planning organization is coordinating
5	with all other metropolitan planning organiza-
6	tions designated for the same metropolitan sta-
7	tistical area;
8	"(E) the technical capacity of the metro-
9	politan planning organization; and
10	"(F) other criteria established by the Sec-
11	retary in guidance.
12	"(3) Review.—A designation under paragraph
13	(1) shall stay in effect for 10 years from the date
14	of designation.".
15	(2) Section 5303 Amendment.—Section 5303
16	of title 49, United States Code, as amended by this
17	Act, is further amended by adding at the end the
18	following:
19	"(r) High-performing Metropolitan Planning
20	Organizations.—
21	"(1) In general.—A metropolitan planning
22	organization that represents an urbanized area with
23	a population of over 200,000 individuals may re-
24	quest a high-performing metropolitan planning orga-
25	nization designation from the Secretary.

1	"(2) Criteria.—In making a high-performing
2	metropolitan planning organization designation, the
3	Secretary shall consider—
4	"(A) the extent to which the metropolitan
5	planning organization has an equitable and re-
6	gional approach to decisionmaking;
7	"(B) the extent to which the metropolitan
8	planning organization has incorporated its per-
9	formance targets established pursuant to sec-
10	tion 150 of title 23, United States Code, sub-
11	section $(h)(2)$, and sections $5326(c)$ and
12	5329(d) of this title into its planning process;
13	"(C) whether the metropolitan planning or-
14	ganization is a consolidated metropolitan plan-
15	ning organization;
16	"(D) if the metropolitan planning organi-
17	zation is not a consolidated metropolitan plan-
18	ning organization, the extent to which the met-
19	ropolitan planning organization is coordinating
20	with all other metropolitan planning organiza-
21	tions designated for the same metropolitan sta-
22	tistical area;
23	"(E) the technical capacity of the metro-
24	politan planning organization; and

1	"(F) other criteria established by the Sec-
2	retary in guidance.
3	"(3) Review.—A designation under paragraph
4	(1) shall stay in effect for 10 years from the date
5	of designation.".
6	(c) Surface Transportation Incentive
7	Funds.—Section 133(d)(1) of title 23, United States
8	Code is amended to read as follows:
9	"(1) Calculation.—The funds apportioned to
10	a State under section 104(b)(2) shall be obligated as
11	follows:
12	"(A) Suballocated funds.—50 percent
13	of the funds for a fiscal year shall be obligated
14	under this section, in proportion to their rel-
15	ative shares of the population of the State—
16	"(i) in urbanized areas of the State
17	with an urbanized area population over
18	200,000;
19	"(ii) in urban areas of the State with
20	a population of 5,000 to 200,000; and
21	"(iii) in areas of the State with a pop-
22	ulation of fewer than 5,000.
23	"(B) Statewide funds.—25 percent of
24	the funds for a fiscal year may be obligated in
25	any area of the State.

1	"(C) High-performing metropolitan
2	PLANNING ORGANIZATIONS.—
3	"(i) In general.—25 percent of the
4	funds for a fiscal year shall be obligated
5	under this section in urbanized areas
6	under subparagraph (A)(i) that are served
7	by high-performing metropolitan planning
8	organizations (as designated by the Sec-
9	retary under section 134(r) or section
10	5303(r) of title 49, United States Code).
11	Any funds remaining under this clause
12	shall be obligated in any area of the State
13	under subparagraph (B).
14	"(ii) Amount.—The amount to be ob-
15	ligated under clause (i) in an urbanized
16	area served by a high-performing metro-
17	politan planning organization shall equal
18	50 percent of the amount to be obligated
19	in that urbanized area under paragraph
20	(4) and is in addition to the amount under
21	such paragraph.".
22	(d) Transportation Alternatives Incentive
23	Funds.—Section 213(e)(1) of such title is amended to
24	read as follows:

1	"(1) CALCULATION.—The funds reserved to a
2	State shall be obligated as follows:
3	"(A) Suballocated funds.—50 percent
4	of the funds for a fiscal year shall be obligated
5	under this section to any eligible entity in pro-
6	portion to its relative share of the population of
7	the State—
8	"(i) in urbanized areas of the State
9	with an urbanized area population over
10	200,000;
11	"(ii) in urban areas of the State with
12	a population of 5,000 to 200,000; and
13	"(iii) in areas of the State with a pop-
14	ulation of fewer than 5,000.
15	"(B) Statewide funds.—25 percent of
16	the funds for a fiscal year may be obligated in
17	any area of the State.
18	"(C) High-performing metropolitan
19	PLANNING ORGANIZATIONS.—
20	"(i) In general.—25 percent of the
21	funds for a fiscal year shall be obligated
22	under this section in urbanized areas
23	under subparagraph (A)(i) that are served
24	by high-performing metropolitan planning
25	organizations (as designated by the Sec-

1	retary under section 134(r) or section
2	5303(r) of title 49, United States Code).
3	Any funds remaining under this clause
4	shall be obligated in any area of the State
5	under subparagraph (B).
6	"(ii) Amount.—The amount to be ob-
7	ligated under clause (i) in an urbanized
8	area served by a high-performing metro-
9	politan planning organization shall equal
10	50 percent of the amount to obligated in
11	that urbanized area under paragraph (3)
12	and is in addition to the amount under
13	such paragraph.".
14	(e) Obligation Authority.—Section 133(f) of
15	such title is amended—
16	(1) in paragraph (1), by—
17	(A) striking "A State" and inserting "Ex-
18	cept as provided in paragraph (2), a State";
19	and
20	(B) striking "fiscal years 2011 through
21	2014" and inserting "fiscal years after fiscal
22	year 2014";
23	(2) by redesignating paragraph (2) as para-
24	graph (3) and inserting after paragraph (1) the fol-
25	lowing:

1	"(2) High-performing metropolitan plan-
2	NING ORGANIZATIONS.—
3	"(A) In General.—A State that is re-
4	quired to obligate in an urbanized area under
5	subsections $(d)(1)(A)(i)$ and $(d)(1)(C)(i)$ shall
6	make available to such urbanized area on an
7	annual basis an amount of obligation authority
8	distributed to the State for Federal-aid high-
9	ways and highway safety construction programs
10	for use in the area that is equal to the amount
11	obtained by multiplying—
12	"(i) the amount of funds that the
13	State is required to obligate in the area
14	under such subsections; and
15	"(ii) the ratio specified in paragraph
16	(1)(B).
17	"(B) AVAILABILITY.—The obligation au-
18	thority that a State makes available to an ur-
19	banized area under subparagraph (A) shall re-
20	main available for a period of four fiscal
21	years."; and
22	(3) in paragraph (3), as redesignated, by strik-
23	ing "paragraph (1)" and inserting "paragraphs (1)
24	and (2)".

1	(f) Distribution of Metropolitan Planning
2	Funds.—Section 104(d)(2)(A) of such title is amended—
3	(1) in clause (i), by striking "; and" and insert-
4	ing ";";
5	(2) by redesignating clause (ii) as clause (iii);
6	and
7	(3) by inserting after clause (i) the following:
8	"(ii) prioritizes the needs of high-per-
9	forming metropolitan planning organiza-
10	tions (as designated by the Secretary
11	under section $134(r)$ or section $5303(r)$ of
12	title 49, United States Code); and".
13	(g) Technical Correction.—Subsection 133(h)(1)
14	of such title is amended by striking "for each of fiscal
15	years 2013 through 2014" and inserting "each fiscal
16	year".
17	SEC. 3. PARTICIPATION OF PUBLIC PORT AUTHORITIES.
18	(a) Section 134 Amendment.—Section
19	134(i)(6)(A) of title 23, United States Code, is amended
20	by inserting "public ports," before "freight shippers".
21	(b) Section 135 Amendment.—Section 135(g)(3)
22	of title 23, United States Code, is amended by inserting
23	"public ports," before "freight shippers".

1	(c) Section 5303 Amendment.—Section
2	5303(i)(6)(A) of title 49, United States Code, is amended
3	by inserting "public ports," before "freight shippers".
4	(d) Section 5304 Amendment.—Section
5	5304(g)(3) of title 49, United States Code, is amended
6	by inserting "public ports," before "freight shippers".
7	SEC. 4. STRENGTHENING THE STATEWIDE AND NONMETRO-
8	POLITAN PLANNING PROCESS.
9	(a) Section 135 Amendment.—Section 135 of title
10	23, United States Code, is amended—
11	(1) in subsection (f)(5) by striking "may" and
12	inserting "shall";
13	(2) in subsection $(f)(7)$ —
14	(A) by striking "should" and inserting
15	"shall"; and
16	(B) by striking the final ";" and inserting
17	····;
18	(3) in subsection (g)(5)(F)(i) by striking "may"
19	and inserting "shall"; and
20	(4) by striking subsection (g)(8) and inserting
21	the following:
22	"(8) Certification process.—
23	"(A) IN GENERAL.—At least once every 4
24	years the Secretary shall certify that each State
25	has met the requirements of—

1	"(i) this section; and
2	"(ii) other Federal laws, regulations,
3	and orders applicable to the statewide and
4	nonmetropolitan and the metropolitan
5	planning processes.
6	"(B) Failure to meet certification.—
7	If a State does not meet such certification, the
8	Secretary may withhold up to 20 percent of the
9	funds attributable to such State for projects
10	funded under this title and chapter 53 of title
11	49.
12	"(C) RESTORATION OF FUNDS.—The with-
13	held funds shall be restored to the State at such
14	time as the State process is certified by the
15	Secretary.
16	"(D) Public involvement.—In making
17	the certification determinations under this para-
18	graph, the Secretary shall provide for public in-
19	volvement appropriate to the State under re-
20	view.".
21	(b) Section 5304 Amendment.—Section 5304 of
22	title 49, United States Code, is amended—
23	(1) in subsection (f)(5) by striking "may" and
24	inserting "shall":

1	(2) in subsection $(f)(7)$ by striking "should"
2	and inserting "shall";
3	(3) in subsection $(g)(5)(F)(i)$ by striking "may"
4	and inserting "shall"; and
5	(4) by striking subsection (g)(8) and inserting
6	the following:
7	"(8) Certification process.—
8	"(A) IN GENERAL.—At least once every 4
9	years the Secretary shall certify that each State
10	has met the requirements of—
11	"(i) this section; and
12	"(ii) other Federal laws, regulations,
13	and orders applicable to the statewide and
14	nonmetropolitan and the metropolitan
15	planning processes.
16	"(B) Failure to meet certification.—
17	If a State does not meet such certification, the
18	Secretary may withhold up to 20 percent of the
19	funds attributable to such State for projects
20	funded under this title and chapter 53 of title
21	49.
22	"(C) RESTORATION OF FUNDS.—The with-
23	held funds shall be restored to the State at such
24	time as the State process is certified by the
25	Secretary.

1	"(D) Public involvement.—In making
2	the certification determinations under this para-
3	graph, the Secretary shall provide for public in-
4	volvement appropriate to the State under re-
5	view.".
6	SEC. 5. REMOVAL OF THE CONGESTION MANAGEMENT
7	PROCESS.
8	(a) Section 134 Amendment.—Section 134 of title
9	23, United States Code, as amended by this Act, is further
10	amended—
11	(1) by striking subsection (k)(3) and redesig-
12	nating subsections $(k)(4)$ and $(k)(5)$ as subsections
13	(k)(3) and $(k)(4)$, respectively; and
14	(2) by striking subsection (n) and redesignating
15	subsections (o) through (r) as subsections (n)
16	through (q), respectively.
17	(b) Section 135 Amendment.—Section 135 of title
18	23, United States Code, is amended by striking subsection
19	(j) and redesignating subsections (k) through (m) as sub-
20	sections (j) through (l), respectively.
21	(c) Section 5303 Amendment.—Section 5303 of
22	title 49, United States Code, as amended by this Act, is
23	further amended—

1	(1) by striking subsection (k)(3) and redesig-
2	nating subsections $(k)(4)$ and $(k)(5)$ as subsections
3	(k)(3) and $(k)(4)$, respectively; and
4	(2) by striking subsection (n) and redesignating
5	subsections (o) through (r) as subsections (n)
6	through (q), respectively.
7	(d) Section 5304 Amendment.—Section 5304 of
8	title 49, United States Code, is amended by striking sub-
9	section (i) and redesignating subsections (j) through (l)
10	as subsections (i) through (k), respectively.
11	SEC. 6. PUBLIC INVOLVEMENT IN PLAN DEVELOPMENT.
12	(a) Section 134 Amendment.—Section 134(i) of
13	title 23, United States Code, is amended—
14	(1) in paragraph (4), by inserting after sub-
15	paragraph (C) the following:
16	"(D) Public involvement.—Metropoli-
17	tan planning organizations shall offer interested
18	parties, such as those described in paragraph
19	(6), a reasonable opportunity to participate in
20	the development and consideration of sce-
21	narios."; and
22	(2) in paragraph (6), by striking "comment on
23	the transportation plan" and inserting "provide
24	input during the development and implementation of
25	the transportation plan".

1	(b) Section 135 Amendment.—Section
2	135(f)(3)(A)(ii) of title 23, United States Code, is amend-
3	ed by striking "comment on the transportation plan"; and
4	inserting "provide input during the development of the
5	transportation plan".
6	(e) Section 5303 Amendment.—Section 5303(i) of
7	title 49, United States Code, is amended—
8	(1) in paragraph (4), by inserting after sub-
9	paragraph (C) the following:
10	"(D) Public involvement.—Metropoli-
11	tan planning organizations shall offer interested
12	parties, such as those described in paragraph
13	(6), a reasonable opportunity to participate in
14	the development and consideration of sce-
15	narios."; and
16	(2) in paragraph (6), by striking "comment on
17	the transportation plan" and inserting "provide
18	input during the development and implementation of
19	the transportation plan".
20	(d) Section 5304 Amendment.—Section
21	5304(f)(3)(A)(ii) of title 49, United States Code, is
22	amended by striking "comment on the proposed plan";
23	and inserting "provide input during the development of
24	the transportation plan".

1 SEC. 7. PERFORMANCE-BASED PROJECT SELECTION.

2	(a) Section 134 Amendment.—Section
3	134(j)(2)(D) of title 23, United States Code, is amended
4	to read as follows:
5	"(D) Performance target achieve-
6	MENT.—In adding projects to a transportation
7	improvement program, a metropolitan planning
8	organization shall create a process to evaluate
9	and select each project or collection of projects
10	based on the project's (or collection of projects')
11	inclusion of elements that are known to sup-
12	port, or will foreseeably support outcomes that
13	will achieve the performance targets established
14	in the metropolitan transportation plan by the
15	metropolitan planning organization in accord-
16	ance with subsection (h)(2)(B).".
17	(b) Section 135 Amendment.—Section 135(g)(4)
18	of title 23, United States Code, is amended to read as
19	follows:
20	"(4) Performance target achievement.—
21	In adding projects to a State transportation im-
22	provement program, a State shall create a process to
23	evaluate and select each project or collection of
24	projects based on the project's (or collection of
25	projects') inclusion of elements that are known to
26	support, or will foreseeably support, outcomes that

1	will achieve the performance targets established in
2	the long-range statewide transportation plan in ac-
3	cordance with subsection (f)(7)(A).".
4	(c) Section 5303 Amendment.—Section
5	5303(j)(2)(D) of title 49, United States Code, is amended
6	to read as follows:
7	"(D) Performance target achieve-
8	MENT.—In adding projects to a transportation
9	improvement program, a metropolitan planning
10	organization shall create a process to evaluate
11	and select each project or collection of projects
12	based on the project's (or collection of projects')
13	inclusion of elements that are known to sup-
14	port, or will foreseeably support outcomes that
15	will achieve the performance targets established
16	in the metropolitan transportation plan by the
17	metropolitan planning organization in accord-
18	ance with section $134(h)(2)(B)$ of title 23.".
19	(d) Section 5304 Amendment.—Section
20	5304(g)(4) of title 49, United States Code, is amended
21	to read as follows:
22	"(4) Performance target achievement.—
23	In adding projects to a State transportation im-
24	provement program, a State shall create a process to
25	evaluate and select each project or collection of

- projects based on the project's (or collection of projects') inclusion of elements that are known to support, or will foreseeably support, outcomes that will achieve the performance targets established in the long-range statewide transportation plan in ac-
- 6 cordance with section 135(f)(7)(A) of title 23.".

7 SEC. 8. EFFECTIVE DATE.

- 8 This Act and the amendments made by this Act are
- 9 effective October 1, 2014, and apply only to projects and
- 10 other activities for which obligations or expenditures are
- 11 first approved on or after that date.