

# Climate Change and Energy Planning for MPOs

A five-part webinar series to build MPO capacity for energy and climate change planning



#### QUESTION FOR PARTICIPANTS

### Would you be willing to share your insights, observations, or recommendations about climate change/energy co-benefits?

If so, please send them to us via the "Chat Box" for this webinar (at any time during the webinar).

Or, you can email them, after the webinar, to: batac@pbworld.com

We will use your input during the webinar and afterwards, in preparing the final report for U.S. DOT on this AMPO project.

## 5-Part Webinar Series on Climate Change and Energy (CC&E) Planning

- 1. The Context for CC&E Planning (Nov 29, 2011)
- 2. CC&E Partners and Collaboration (Jan 10, 2012)
- 3. CC&E Communications (Mar 6, 2012)
- 4. Linking CC&E Solutions to Other Goals (May 1, 2012)
- 5. Effective CC&E Implementation Traffic Operations/Management (June 2012)

Goal: To build MPO capacity for CC&E planning – and identify common MPO

concerns, needs, and opportunities

Sponsored by: FHWA

Performed by: AMPO in partnership with Parsons Brinckerhoff

AICP credits: Webinar #1-4 (Webinar #5 Pending)

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Todd Ashby, Des Moines (IA) Area Metropolitan Planning Organization
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Andrea Riner, formerly with Lane (OR) Council of Governments
Ann Flemer, San Francisco Bay Area (CA) Metropolitan Transportation
Commission

**Sponsor:** Diane Turchetta, FHWA

Project Planning: AMPO: DeLania Hardy and Rich Denbow

Parsons Brinckerhoff: Cindy Burbank, Tara Weidner, Gary McVoy, and Tiffany Batac



# Climate Change and Energy Planning for MPOs

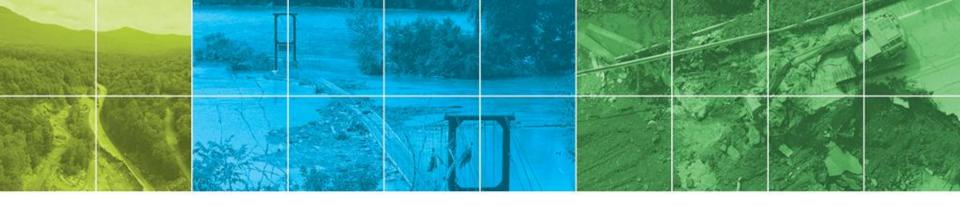
Webinar #4

Linking Climate Change Solutions to Other Planning Goals



#### Overview

- Climate Change Mitigation, Adaptation, and Other Planning Goals:
  - Metropolitan Washington Council of Governments
- Linking Climate Change Solutions to Other Planning Goals:
  - San Francisco Bay Area Metropolitan Transportation Commission
  - Des Moines Area Metropolitan Planning Organization
- Audience Discussion



# Mitigation, Adaptation & Other Planning Goals



Ron Kirby

National Capital Region Transportation Planning Board

Metropolitan Washington Council of Governments





### Climate Change Mitigation, Adaptation & Other Planning Goals

- Climate Change Mitigation employment of measures to reduce greenhouse gas emissions
- Climate Change Adaptation employment of measures that reduce or avoid climate change impacts

  Source: ICLEI

How can these concepts be linked with other long-range planning goals?



### Greenhouse Gas Analysis

- Many MPOs have experience accounting for criteria pollutants in long range planning through the SIP and Conformity processes
- GHGs are very different from criteria pollutants; currently, there are no federal requirements for MPOs for GHGs
- Significant reductions in both GHGs and criteria pollutants are projected due to federal fuel economy and emissions control standards



### Estimating & Forecasting GHG

- Many of the tools for criteria pollutant analysis are useful for estimating and forecasting GHG
  - Non-attainment areas are already using Mobile6.2/MOVES
  - Other methodologies available
- Local projects and programs already in place likely impact GHG emissions
- Many regions have done work to look at how to achieve GHG reduction goals



### Potential Co-Benefits of GHG Reduction Strategies

#### Improved Travel Efficiency

- Congestion Reduction
- Travel Time Savings
- More efficient use of existing transportation system
- Increased Mobility
  - Increased options for walking, bicycling, and transit
- Public health
  - Reduction in criteria pollutants
  - Reduced dependence on auto travel
- Reduced use of fossil fuels



# Addressing Climate Change in the Washington Region

- 1. In May 2006, "An Inconvenient Truth" premiers at the Sundance Film Festival
- 2. In May 2007, MWCOG set up a regional Climate Change committee
- 3. In November 2008, the committee completed a comprehensive multi-sector report with recommended goals to reduce GHG emissions to...
  - 2005 levels by 2012
  - 20 percent below 2005 levels by 2020
  - 80 percent below 2005 levels by 2050
- 4. Work is ongoing on sector-specific studies, including transportation which is 30 percent of GHG





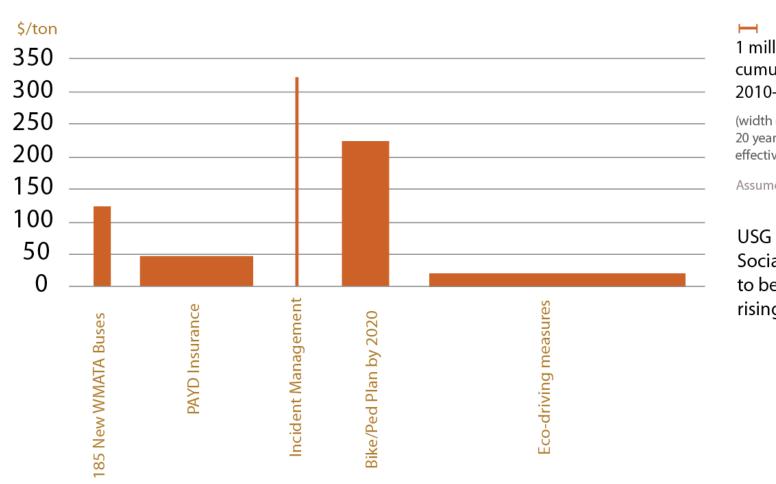
### "What Would it Take" Scenario Study

- Examined 20-year cost-effectiveness of 37
   GHG reduction Strategies (2010-2030):
  - Local, Regional, and/or State transportation sector strategies
  - Strategies included ones previously considered for criteria pollutant reduction as well as new initiatives

Only two strategies were considered cost-effective for GHG reductions alone based on social cost of carbon

#### **Cost-Effectiveness**





1 million tons of cumulative reduction 2010-2030

(width of bar indicates 20 year CO₂ reduction effectiveness)

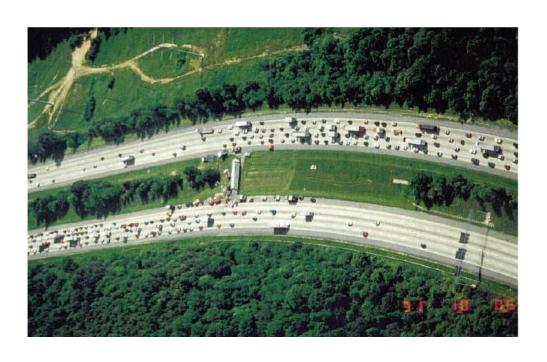
Assumes current federal/local action

USG assumes the Social Cost of CO<sub>2</sub> to be \$21 in 2010 rising to \$45 in 2050.



### Incident Management

The Metropolitan Area Transportation Operations Coordination (MATOC) program is designed to provide real-time situational awareness and information to support management of transportation incidents in the National Capital Region.



- Benefits include reduced congestion, improved travel time reliability, reductions in GHG emissions and reduced fossil fuel use
- Overall Benefit/Cost Ratio of 10:1





Modest CO<sub>2</sub> benefits part of large overall benefits calculated for a TIGER grant application.



Costs	\$231,000,000	
Capital	\$16,000,000	
Operating	\$75,000,000	
Increased Accidents	\$145,000,000	
Benefits	\$625,500,000	
User Cost Savings	\$197,000,000	
Travel Time Savings	\$378,000,000	
Reduced Accidents (from reduced VMT)	\$1,300,000	
Public Health	\$2,000,000	
Increased Access	\$38,000,000	
Congestion Reduction	\$3,500,000	
Environmental Benefits	\$5,700,000	
CO <sub>2</sub>	66,000 tons	

All numbers over 20 year horizon from 2010-2030

## Adaptation Planning: Possible Climate Change Impacts for Washington Region

- Warmer average temperatures
- Increased precipitation variability
- Increase in number and severity of severe storms and increase in intensity of hurricanes
- Sea level rise

Source: COG/DEP



### Adaptation Planning: Challenges for MPOs

- Planning for uncertainties in climate forecasting
- Identifying vulnerable infrastructure and locations
- Ensuring that projects and programs in the CLRP and TIP consider climate change, both mitigation and adaptation
- Managing weather-related incidents (e.g. major snowstorms, heavy rainfalls)



## Climate Change Planning as Part of the Regional Planning Process

- TPB is moving towards a more comprehensive approach to regional planning with the development of a Regional Transportation Priorities Plan
- Priorities will be set considering all merits and drawbacks of projects, rather than focusing on just a few elements (e.g. cost, congestion mitigation, safety, GHG reduction)
- A cost-benefit framework will be used to help set regional priorities

## How are CC&E Considerations Changing the Planning Process for MPOs?

- There are new benefits and costs to be taken into account
- Some projects and programs may become more attractive because of CC&E, others may become less attractive
- MPOs need to keep up with the latest information on climate forecasts and the effectiveness of various mitigation and adaptation strategies

### SCAG's Recently Adopted 2012-2035 RTP: Co-Benefits

Mobility

Reduce per capita travel delay by 1/3

Location Efficiency

Over

twice
as many
households will
live in highquality transit
opportunity
areas

Economy

Over
500,000
jobs generated
on average
per year

Cost Effectiveness

\$2.90 return for every \$1 spent

### SCAG's Recently Adopted 2012-2035 RTP: Co-Benefits

Land Consumption

Costs

Infrastructure

Household Savings

Health Outcome

Decrease by over 400 square miles

Total savings over \$5 billion

Annual savings of \$3,400 per household in 2035

Reduce
Health
incidences
by
95,000
in 2035

### Case Study: MARC (KS and MO)

- 2008 Adopts vision based on sustainability
- 2010 Transportation Outlook 2040 (LRTP)
  - Includes "climate change and energy use" as one of 9 goals, with focus on decreasing use of fossil fuels
  - Establishes performance measures to track progress towards the climate change/energy use goal
- 2010 Hazard Mitigation Plan
- 2011 Update Clean Air Action Plan
- 2011 2012-2016 Transportation Improvement Program
  - Over 20% of TIP projects directly contribute to climate change/energy use goal





# Discussing Climate Solutions and Other Planning Goals



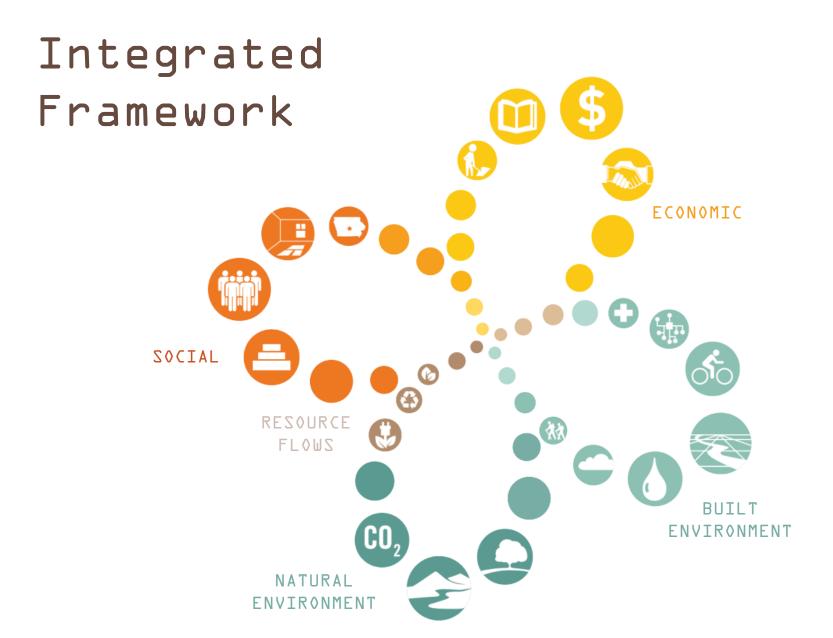
Todd Ashby
Des Moines Area MPO





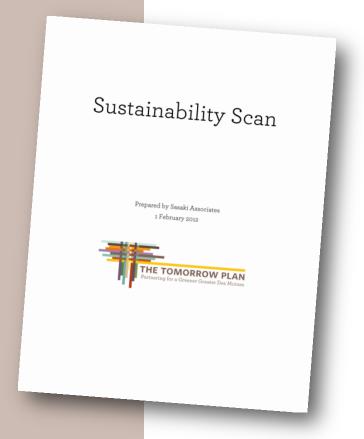
May 2, 2012

• HUD/EPA/FHWA Grant Recipient



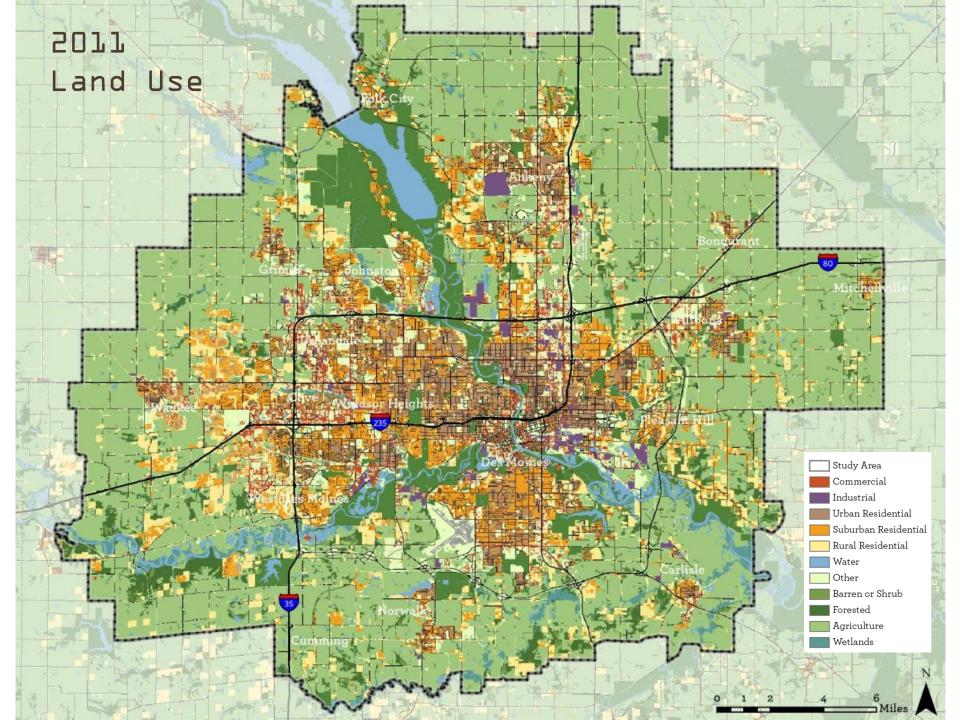
### State of the Region Sustainability Scan

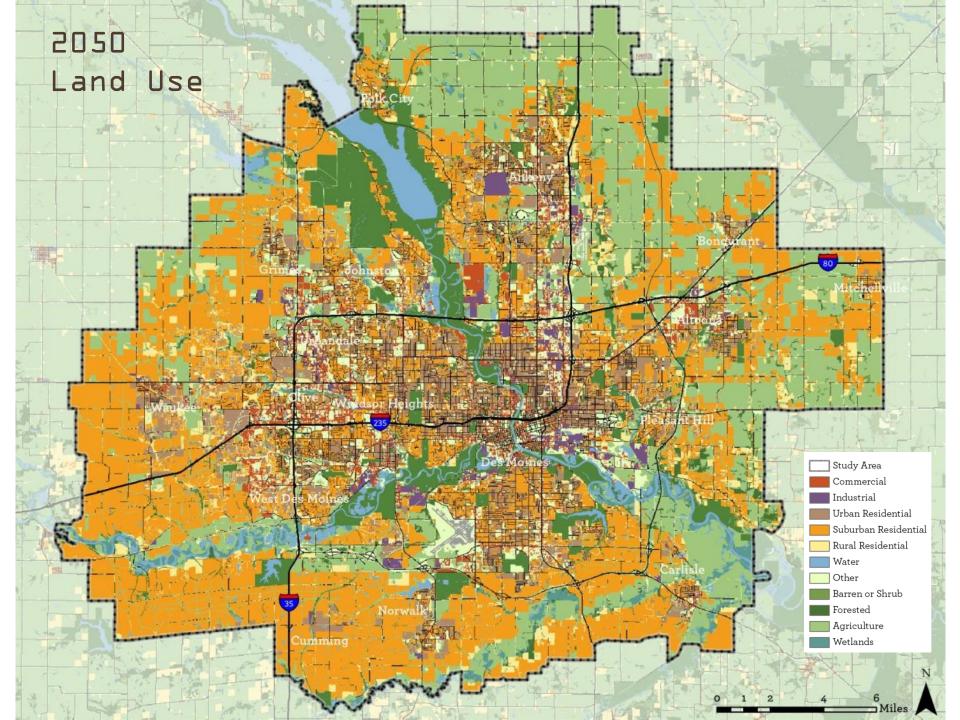
- Getting sustainability on the agenda in Greater Des Moines
- Existing plans and policies
- Opportunities & obstacles
- Definition of sustainability

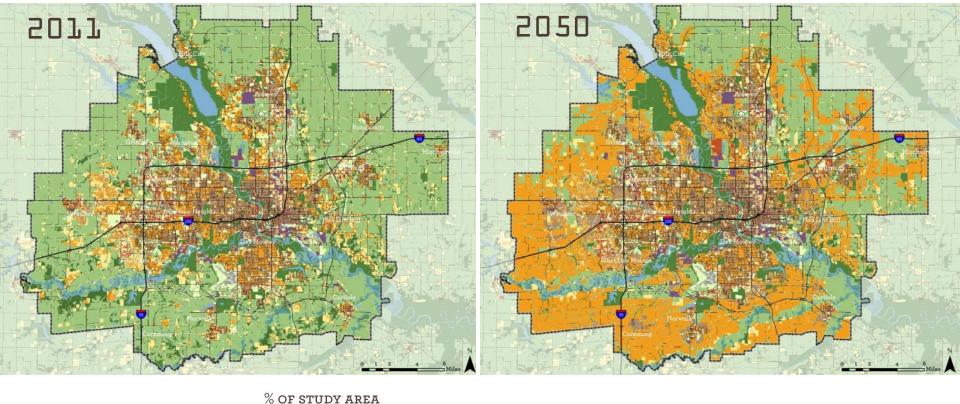


### State of the Region Existing Conditions Report

- Centuries of land clearing and development have drastically reduced the region's core natural habitat—90% of natural habitat existing in the L&DOs is now gone
- Cars are the dominant mode of transportation, with 92% of person trips made using a personal vehicle
- A recreational trail system with over 115 miles of trails







LAND USE	2011	2050
Commercial	2.9%	3.4%
Industrial	1.0%	1.3%
Urban residential	4.6%	8.0%
Suburban residential	8.4%	33.8%
Rural residential	6.4%	4.4%
Water	2.9%	2.9%
Barren or shrub	1.6%	1.1%
Forested	5.0%	2.7%
Agriculture	46.0%	23.9%
Wetlands	3.4%	3.4%
Other	17.7%	15.0%
TOTAL	100%	100%

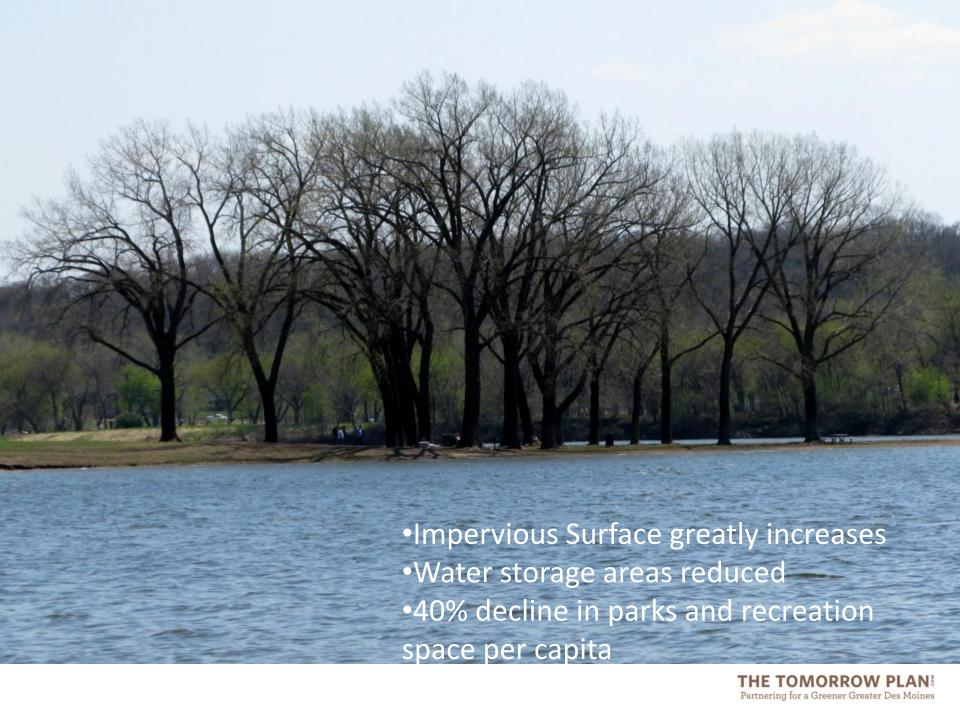
#### "Business as Usual" Model

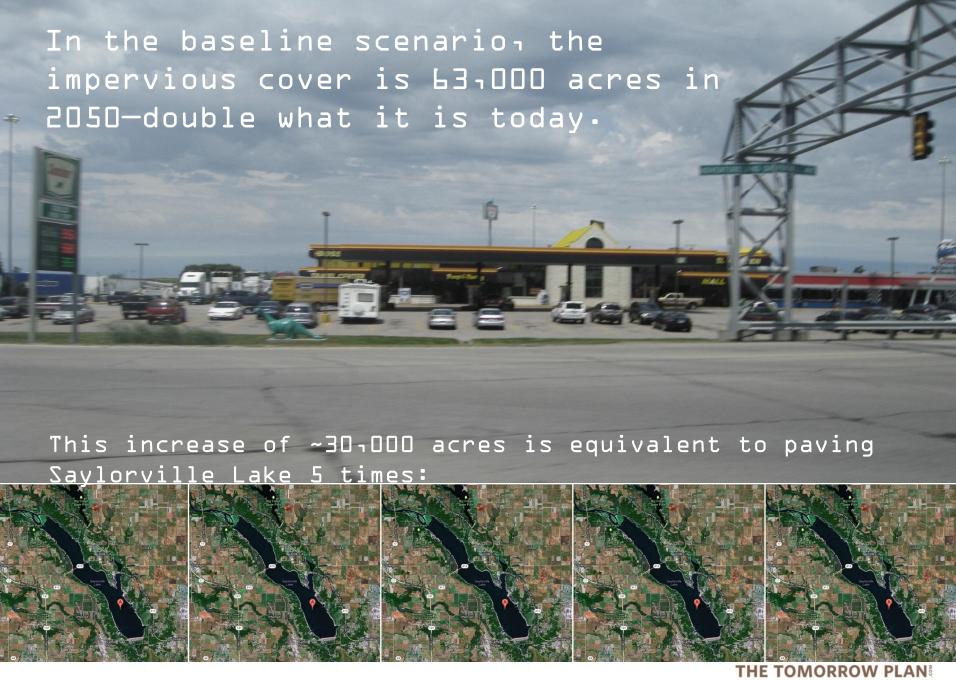
- 1.1% annual population growth (745,000 people by 2050)
- 0.84% annual job growth

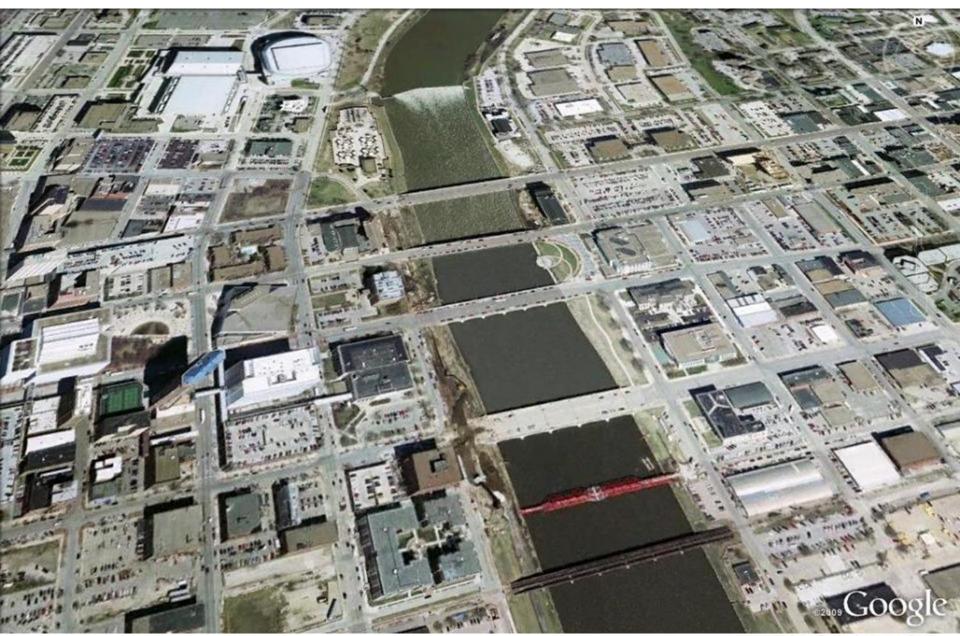
Most significant change in agricultural and suburban residential land uses

#### THE TOMORROW PLAN

Partnering for a Greener Greater Des Moines







RDG Planning & Design



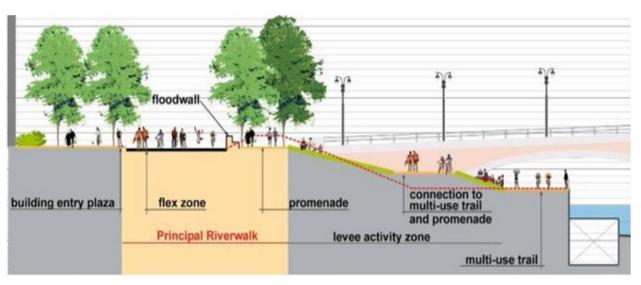


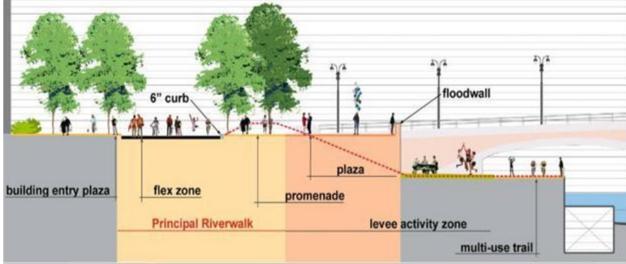




#### THE TOMORROW PLANS Partnering for a Greener Greater Des Moines

#### 1.2 Mile Pedestrian Loop





RDG Planning & Design

#### Benefits

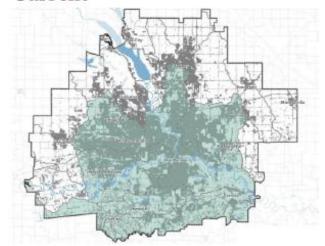
- Rediscover the river
- A celebration of our heritage
- Breaking down the barriers
- Linking major attractions
- A stage for civic and social life

- Catalyst for urban growth
- Promoting recreational lifestyles
- Preserving natural resources
- Becoming a learning laboratory
- Expressing the spirit of lowa

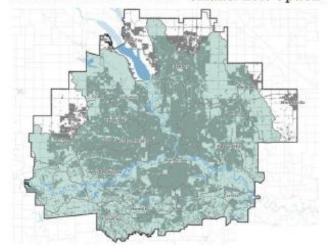


#### Watershed Health

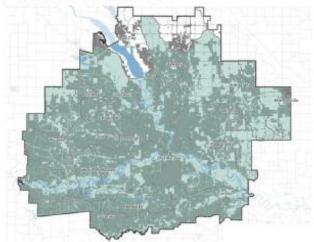
#### Current



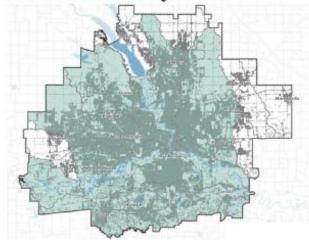
Business as Usual-Smaller Lots Option



Business as Usual



Local Community Plans



- Impervious Surfaces
  Volatile Watershed
- Having over

  10%

  impervious

  surface

  greatly

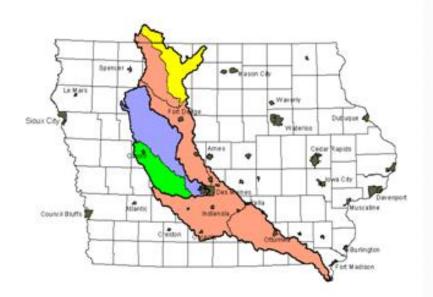
  impairs the

  health of a

  watershed
- Watershed volatility increases downstream flood risk

#### How it works . . .

#### Current funding from HUD



Routed through IEDA and DNR with a grants process

The potential for formation of subwatershed groups:

- Catfish Creek
- Indian Creek
- Turkey River
- Upper Cedar River
- Squaw Creek



#### What a WMA can do . . .

#### **Educate - Assess - Monitor**

- Educate residents
- Identify sources of funding to institutionalize the Watershed Management Authority
- Assess flood risks
- Assess options for cutting flood risk
- Monitor state & federal flood risk planning and activities
- Assess water quality
- Leverage funding of multiple partners
- Allocate state and federal moneys available for water quality and flood programs to implement practices
- Implement the Raccoon River Master Plan
- Enter into contracts and agreements

#### Iowa Code Chapter 466B, Subchapter III





# Discussing Climate Solutions and Other Planning Goals



Ashley Nguyen
MTC, San Francisco Bay Area MPO



# BayArea

Metropolitan Planning Organizations Focus on Climate Change & Energy Issues Series

Web #4 Linking Climate Change Solutions to other Planning Goals

### Convergence of Climate Change & Regional Land-Use/Transportation Planning

Ashley Nguyen Metropolitan Transportation Commission anguyen@mtc.ca.gov

May 1, 2012

#### Questions

- 1. How has the Bay Area's long-range transportation plan process changed in response to climate change?
- 2. How does the plan's land-use and investment strategy help to advance climate change goals while reinforcing broader planning goals like improved access, mobility, and public health?



#### California's Climate Change Legislation

#### AB 32 Global Warming Solutions Act of 2006

 Emphasizes clean vehicles, clean fuels and more sustainable communities strategy to achieve state's GHG targets

#### Senate Bill 375 Sustainable Communities Strategy

 Requires the Regional Transportation Plan/Sustainable Communities Strategy's land-use development pattern and transportation investments to achieve the region's GHG targets









#### **Plan Bay Area**

#### Three Es Policy Framework

- Reduces GHG emissions from driving in the Bay Area
- Houses all the region's population at all income levels
- Supports a strong economy and quality of life







Increase gross regional product



Increase non-auto mode share

**Reduce VMT per capita** 

Maintain the transportation system

TRANSPORTATION SYSTEM EFFECTIVENESS



Reduce per-capita greenhouse gas emissions from cars and light-duty trucks



OPEN SPACE AND AGRICULTURAL PRESERVATION

Direct all nonagricultural development within the urban footprint



**COMMUNITIES** 

Reduce premature deaths from exposure to particulate emissions

Reduce injuries and fatalities from collisions

Increase average daily time spent walking or biking





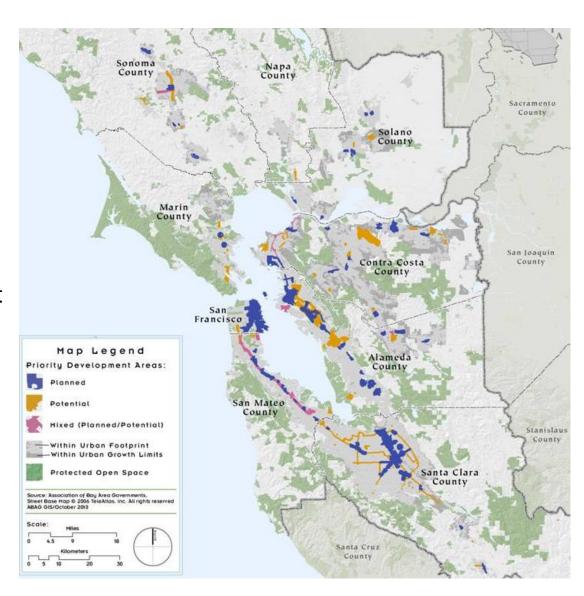
House all of the region's projected housing growth



Decrease housing and transportation costs as a share of low-income household budgets

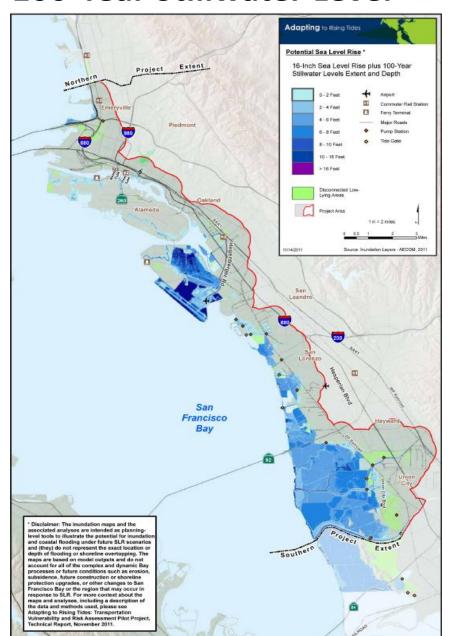
#### **Focus Growth Around Transit**

- Draft Jobs-Housing Connection Scenario places future Bay Area growth in Priority Development Areas:
  - 75% new housing
  - 64% new jobs
- More intense development near high quality transit
- A well maintained multimodal transportation system is fundamental to the success of the Sustainable Communities Strategy

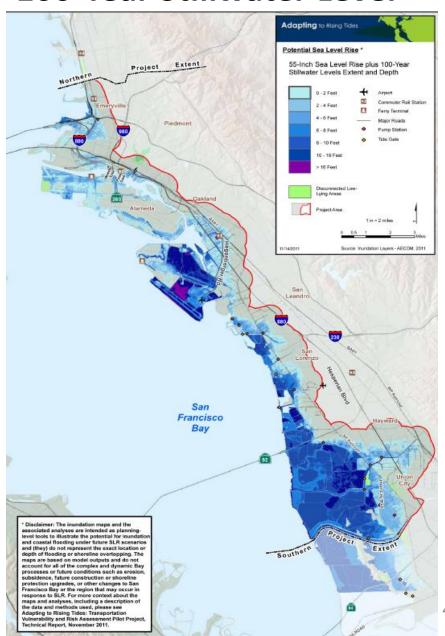




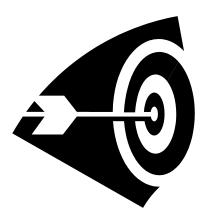
### 16" SLR + 100-Year Stillwater Level



### 55" SLR + 100-Year Stillwater Level



#### **Performance-Based Planning**



TARGETS ASSESSMENT

Determine impact on targets adopted by

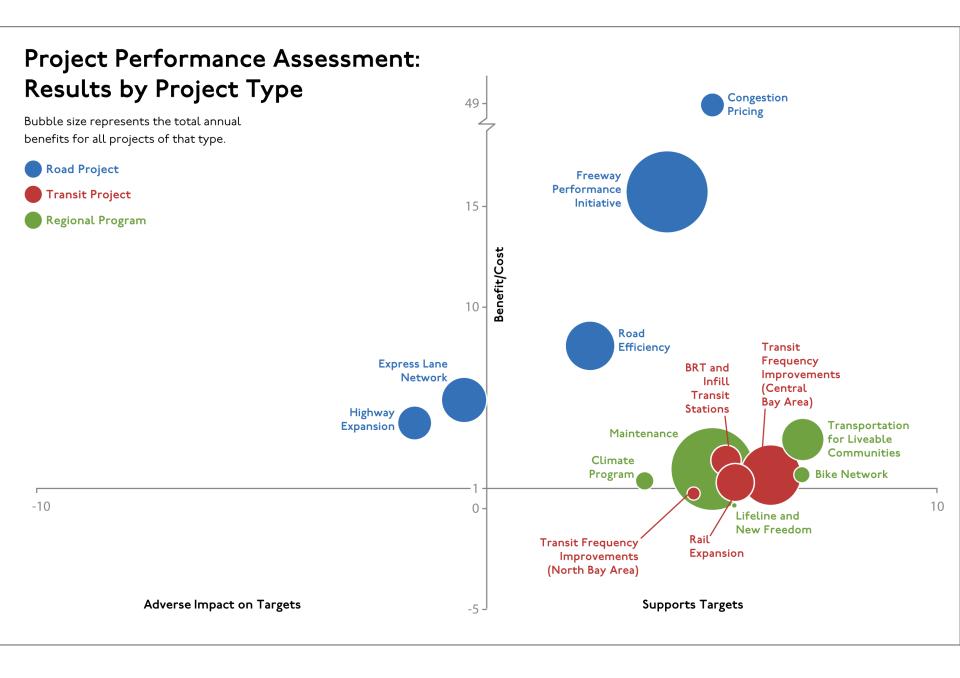
MTC and ABAG



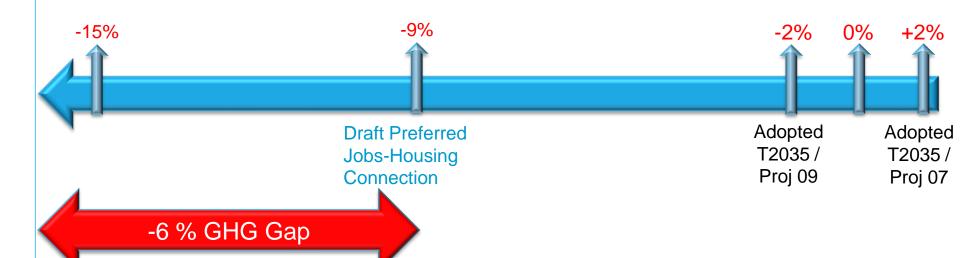
### BENEFIT-COST (B/C) ASSESSMENT

Compare benefits & costs





#### **GHG Emission Reductions Update - 2035**



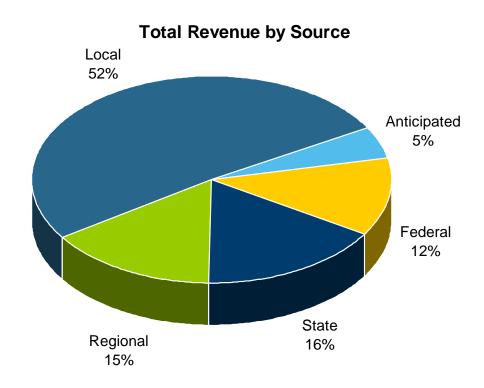
- Bay Area's target for 2020 (-7 %) is achieved
- Planned transportation projects have a marginal effect on GHG emissions
  - Operations & Maintenance
    - Cost: \$242 B (88%)
    - GHG: Underpins GHG reductions from land use strategy
  - Capacity-Increasing Projects
    - Cost: \$35 B (12%)
    - GHG: regional effects vary slightly by mode and by project



#### **Revenue Forecasts**

### Plan Bay Area 28-Year Revenues -- \$277 Billion\*

- Committed Revenue \$186 B
- Conditioned Discretionary -\$35 B
  - \$34 B (97%) to Transit Operating and Maintenance
  - \$1 B (3%) to Other
- Revenues Available for Trade-Offs - \$56 B
- Total \$277 B



\*represents an \$11 billion increase from February (\$9 billion for regional and Santa Clara express lanes and \$2 billion for San Francisco cordon pricing).



#### **Overall Investment Approach**

#### **Six Strategies for Addressing the Three Es**

	Economy	Equity	Environment
1. Close the GHG Gap			
2. Fix-It First			
3. Apply the OneBayArea Grant Framework			
4. Fund High-Performers			
5. Squeeze More Efficiency Out of Our Existing System			
6. Make the Transit System Sustainable			



#### **Investment Strategy #1:**

#### **Close the GHG Gap**

#### **Climate Policy Initiatives**

#### **Proposed Approach**

 Implement innovative policy initiatives to help region achieve and possibly exceed its greenhouse gas emission reduction targets

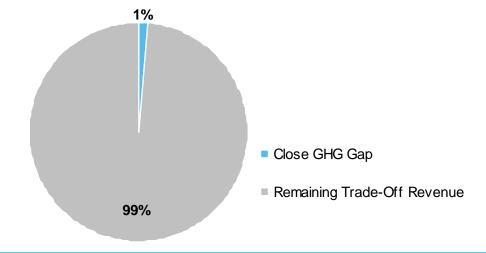
#### **Related Performance Targets**

- Reduce per-capita GHG emissions from cars and light-duty trucks
- Reduce VMT per capita

#### **Trade-Off Investment Proposal**

\$0.7 Billion







#### **Investment Strategy #1:**

#### **Climate Policy Initiatives**

#### **Clean Vehicles/Smart Driving Emphasis**

Policy Initiative	Cost (in millions of YOE\$)	Per-Capita CO <sub>2</sub> Emissions Reductions (2035)
•Regional Public Charger Network	\$240	-1%
Vehicle Buy-Back & Plug-In or Electric Vehicles Purchase Incentives	\$180	-1%
<ul> <li>Car Sharing</li> <li>For Profit and Non-Profit Car Sharing (includes clean vehicle car sharing)</li> <li>Peer-to-Peer Car Sharing (includes clean vehicle car sharing)</li> </ul>	\$4	-1%
Vanpool Incentives	\$6	-1%
Clean Vehicles Feebate Program	\$25 for admin costs	-1%
<ul> <li>Smart Driving Strategy</li> <li>Tire Pressure Cap Rebate Program</li> <li>In-vehicle Fuel Economy Meters Rebate Program</li> <li>Education Campaign</li> </ul>	\$230	-2%
Total	\$685	-7%



#### **Investment Strategy #3:**

#### **OneBayArea Grant Framework**

#### **Proposed Approach**

- Reward jurisdictions that produce housing near transit and create healthy communities
- Target investments in PDAs
- Support planning efforts for transit-oriented development in PDAs
- Support PCAs

#### **Related Performance Targets**

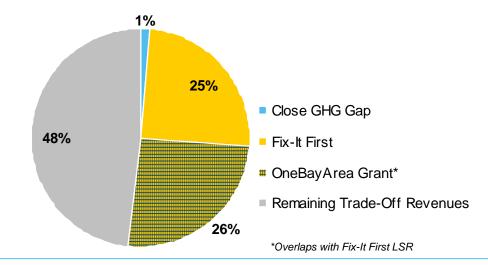
- House all of the region's projected housing growth
- Reduce VMT per capita
- Increase average daily time spent walking or biking
- Preserve open space
- Reduce per-capita GHG emissions
- Increase non-auto mode share

#### **Trade-Off Investment Proposal**

\$14 Billion









#### **Investment Strategy #4:**

**Fund High-Performers** 

#### **Proposed Approach**

- Develop regional funding strategy to implement highperforming projects that received performance score of:
  - Benefit / Cost >= 10 and Targets Score >= 2 or
  - Benefit / Cost >= 5 and Targets Score >= 6
- Set the stage for next generation of capital transit investments and identify New Starts / Small Starts candidates
- Early High Speed Rail investment strategy on Peninsula Corridor

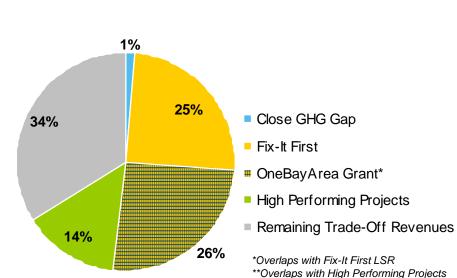
#### **Related Performance Targets**

- Increase Gross Regional Product
- Reduce per-capita greenhouse gas emissions from cars and light-duty trucks
- Reduce VMT per capita

#### **Trade-Off Investment Proposal**

\$8 Billion







#### **Investment Strategy #5:**

Squeeze More Efficiency Out of Our Existing System

- Regional Express Lanes Network
- San Francisco Pricing Program
- Freeway Performance Initiative

#### **Proposed Approach**

- Improve reliability and reduce delay in congested corridors
- Charge drivers a fee to drive in a specific, congested areas and use revenue to fund transportation improvements
- Maximize efficiency and management of existing freeway, highway and arterial infrastructure, while limiting expansion to only most essential locations
- Benefits exceed costs by a factor of 5:1

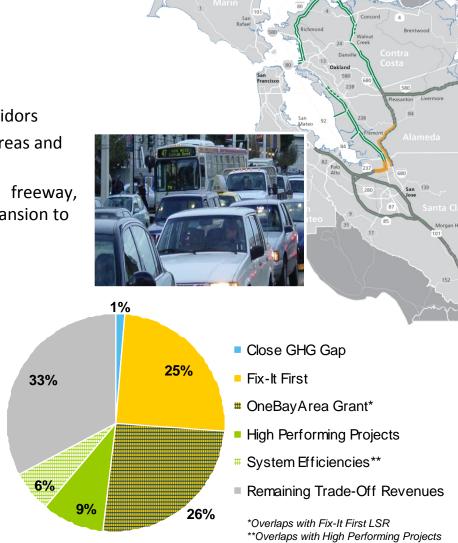
#### **Related Performance Targets**

- Increase gross regional product
- Reduce per-capita GHG emissions
- Reduce VMT per capita
- Increase non-auto mode share

#### **Trade-Off Investment Proposal**

\$3 Billion





#### **Investment Strategy #6:**

**Transit Performance Initiative** 

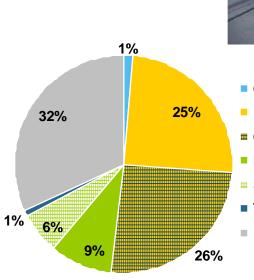
#### **Proposed Approach**

- Make regional investment in supportive infrastructure to achieve performance improvements in major transit corridors
- Reward agencies that achieve improvements in ridership and service productivity

#### **Related Performance Targets**

- Reduce per-capita GHG emissions
- Reduce VMT per capita
- Increase non-auto mode share

### **Trade-Off Investment Proposal \$0.5 Billion**





Fix-lt First

OneBayArea Grant\*

High Performing Projects

System Efficiencies\*\*

Transit Sustainability

Remaining Trade-Off Revenues

\*Overlaps with Fix-It First LSR

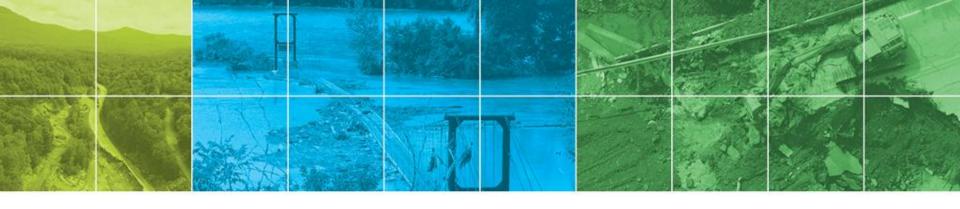
\*\*Overlaps with High Performing Projects



#### **Summary**

- Growing concerns about GHG emissions from driving and climate change impacts of sea-level rise in the Bay Area have significantly changed and re-focused regional planning efforts
- Regional Transportation Plans must now:
  - Demonstrate how future land use development patterns, which, when integrated with the transportation network, reduce GHG emissions
  - Prioritize transportation investments and funding to support highperforming projects that both reduce GHG emissions while supporting economic and equity goals (later goals are higher priority)
  - Prioritize transit investments to support compact development
- Future planning emphasis: Climate Change Adaptation





#### **Audience Discussion**

Please use the webinar question tool to submit questions – and also to provide your own insights, information and suggestions.



### **Upcoming Webinar:**

## Effective Implementation of Traffic Operations and Management

Tuesday, June 26 2:00-3:30 PM Eastern AICP credits pending

Register at: <a href="https://www3.gotomeeting.com/register/155417854">https://www3.gotomeeting.com/register/155417854</a>

### Thank you!

Webinar slides available at: www.ampo.org

Contacts for further info:

AMPO: Rich Denbow <a href="mailto:rdenbow@ampo.org">rdenbow@ampo.org</a>

FHWA: Diane Turchetta <u>diane.turchetta@dot.gov</u>

PB: Tara Weidner <a href="weidner@pbworld.com">weidner@pbworld.com</a>;

Tiffany Batac <u>batac@pbworld.com</u>